



Fisheries and Oceans
Canada

Pêches et Océans
Canada

Deputy Minister

Sous-ministre

UNCLASSIFIED

2019-006-00186

XREF: 2019-006-00129

EKME: 4029499

MEMORANDUM FOR THE MINISTER

**RESPONSE TO THE REQUEST FOR INFORMATION FROM THE CANADA-EUROPE
PARLIAMENTARY ASSOCIATION ON COAST GUARD COOPERATION WITH
RUSSIA IN THE ARCTIC
(FOR INFORMATION)**

SUMMARY

The purpose of this memorandum is to provide you with the information that will be shared with the Canada-Europe Parliamentary Association in response to their request for information on Coast Guard's cooperation with Russia in the Arctic for the House Standing Committee of Parliamentarians of the Arctic Region (SCPAR) meeting in Murmansk, Russia, on March 27 and 28, 2019.

Information contained in Tab 1 is not considered to be sensitive or controversial, and drew from information sources that are publically available and/or information that was discussed in public fora. Additionally, the information included in Tab 1 has been approved by Jeffery Hutchinson, Commissioner, Canadian Coast Guard.

The Canada-Europe Parliamentary Association indicated March 15, 2019 as a proposed due date for the requested information (Tab 1), prior to the House Standing Committee of Parliamentarians of the Arctic Region (SCPAR) meeting in Murmansk, Russia, scheduled for March 27 and 28, 2019.


Timothy Sargent
Deputy Minister

MAR 21 2019

Kevin Stringer
Associate Deputy Minister

Attachment: (1)

- 1) Canada-Europe Parliamentary Association – Canadian Coast Guard Cooperation with Russia in the Arctic – Murmansk, Russia: March 27-28, 2019

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Fiche d'acheminement de correspondance
Pêches et Océans Canada

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GCCMS #: 2019-006-00129
EKME #: 4026365

To: Jeffery Hutchinson, Commissioner Date: MAR 05 2019
Pour:

Object: Canada-Europe Parliamentary Association
Objet: Canadian Coast Guard cooperation with Russia in the Arctic
MURMANSK, RUSSIA: MARCH 27-28, 2019

From / De: Marc Sanderson, Director General, National Strategies

Via: Andy Smith, Deputy Commissioner, Strategy & Shipbuilding

Additional approvals:
Autre(s) approbation(s):



Material for the Minister
Documents pour le Ministre



Your Signature
Votre signature



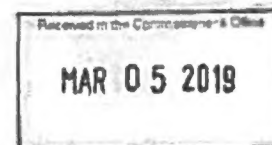
Information

Remarks: SP to coordinate appropriate approval and submission to GAC
Remarques:

Distribution: Once approved by CO submit to Strategic Policy through the single
window

Drafting Officer/
Rédacteur:

Renee Deland/Christina Kutzi/ NH



UNCLASSIFIED

**Canada-Europe Parliamentary Association
Canadian Coast Guard cooperation with Russia in the Arctic
Murmansk, Russia: March 27-28, 2019**

Russia Coast Guard

Russia's Federal Security Service's (FSB) Border Service Coast Guard is responsible for coastal defence, maritime law enforcement, search and rescue, the protection of Russian maritime borders, ensuring safe navigation, weather reconnaissance, and fisheries protection. It is headquartered in Moscow and led by Admiral Gennady Medvedev.

The FSB Border Service employs more than 150,000 land and maritime border guards, which includes those assigned to the Coast Guard. The Coast Guard operates fixed and rotary-wing aircraft and reportedly 300 vessels, including frigates, coastal patrol corvettes, offshore patrol vessels, icebreakers, patrol boats, and river craft. In addition to small arms, large weapons aboard vessels can include naval guns, torpedoes, and missiles.

The Russian government also operates the world's only nuclear powered icebreakers via a state-owned company, Atomflot. The two vessels currently in service are used for escorting merchant ships in the Arctic Ocean as well as for scientific and recreational expeditions to the Arctic. Under Project 22220, a third icebreaker, *Arktika*, is scheduled to enter service this summer 2019, a fourth, *Sibir*, in Fall 2020, and a fifth, *Ural*, in 2021. Russia has plans to place two additional requests for Project 22220 icebreakers, which are the world's largest and most powerful, and capable of breaking ice up to 3 meters thick.

Bilateral Relationship

The Canadian Coast Guard (Coast Guard) [REDACTED] with Russia's Coast Guard that is conducted through our shared participation on the Arctic Council, the Arctic Coast Guard Forum, the North Pacific Coast Guard Forum, and the Coast Guard Global Summit. These multilateral meetings normally occur twice each year per fora.

Arctic Council

Both coast guards participate on the Emergency Prevention, Preparedness and Response (EPPR) Working Group, which is one of six working groups of the Arctic Council and is mandated to contribute to the prevention, preparedness and response to environmental and other emergencies, accidents, and search and rescue.

While not an operational response organization, the EPPR conducts projects to address gaps, prepare strategies, share information, collect data, and collaborate with relevant partners on capabilities and research needs that exist in the Arctic. EPPR works with Arctic Council working groups and other organizations on projects and activities to: develop guidance and risk assessment methodologies; coordinate response exercises and training; and exchange best practices with regards to the prevention, preparedness and response to accidents and threats from unintentional releases of pollutants and radionuclides, and to consequences of natural disasters.

Arctic Coast Guard Forum (ACGF)

Formed in 2015, the ACGF is an independent, informal operationally driven organization (not bound by treaty) to foster safe, secure, and environmentally responsible maritime activity in the Arctic. The ACGF is an opportunity for coast guards with an Arctic area of responsibility to jointly consider common operational issues for the Arctic, to facilitate multi-level collaboration between coast guards, and to support the work of the Arctic Council. As the primary policy forum on Arctic cooperation, the Arctic Council sets policies on Arctic governance, enables international collaboration, and encourages practical cooperation among Arctic states. The ACGF aims to implement and operationalize these policies, in key areas such as search and rescue, and environmental response. ACGF members are Canada, Denmark, Finland, Iceland, Norway, Russia, Sweden, and the United States.

Russia's major contribution to the ACGF is the Automated Information Exchange System (AIES). The AIES was developed by the Russian Federation Border Guard Service (RBG) as a platform to facilitate information sharing between users. The RBG advocated for the adoption of the AIES at the ACGF meeting in March, 2018. The AIES is the same system used by the NPCGF, and has recently replaced the North Pacific Coast Guard Automated System. The Coast Guard is supportive of the system being used within both fora.

Both coast guards participated at the ACGF live exercise ARCTIC GUARDIAN in the Denmark Strait in September 2017. Other previous engagements include: an experts and principals' meeting held in March 2018 in Oulu, Finland; and an experts' meeting held in October 2018 in Helsinki.

The next ACGF experts' and principals' meeting and live exercise will be in April 2019 in Finland. The Canadian Coast Guard does not intend to send assets, but expects to send a delegation to observe.

Finland is the current ACGF host until Spring 2019, succeeded by Iceland (2019-2021) and Russia (2021-2023).

North Pacific Coast Guard Forum (NPCGF)

The NPCGF was established in 2000 to foster multilateral cooperation by sharing information and establishing best practices in the North Pacific Ocean. NPCGF member states work through the forum to: advance common objectives; share best practices; combat illegal, unregulated, and unreported fishing; be able to better respond to maritime emergencies, and; collaborate on common maritime challenges faced in the region. NPCGF members are Canada, China, Japan, Russia, South Korea, and the United States. Russia hosts the NPCGF for 2019, including the NPCGF experts' meeting in Yuzhno-Sakhalinsk in April.

Our coast guards attended the multilateral multi-mission exercise (MMEX), which is held three years after a country hosts the NPCGF. The MMEX is typically a week-long planned international exercise designed to promote communication, planning, interoperability, and goodwill among member states. The 2018 exercise was held in Busan, South Korea, and the 2019 exercise will be held in Japan in July.

Bilateral meetings between each NPCGF member take place on the margins of the Summit meeting. At the 2018 NPCGF Summit meeting in Hangzhou, China, the Commissioner held a bilateral meeting with Admiral Medvedev and discussed the AIES, the North Pacific Anadromous Fisheries Commission, and Russia's plans for hosting the 2019 NPCGF.

Coast Guard Global Summit (CGGS)

The CGGS is a new forum created in 2017 and led by the Japan Coast Guard with support from the Nippon Foundation. It aims to bring together coast guards, government organizations with coast guard functions, and maritime-focused international organizations from around the world. The stated objective of the CGGS is to foster multilateral cooperation on a global scale to address new maritime safety, security, and environmental challenges precipitated by climate change, terrorism, and natural disasters.

Both coast guards attended the inaugural meeting in 2017 and the working-level meeting in November 2018, both of which were held in Tokyo, Japan.



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GCCMS #: 2019-012-00141

EKME #4026894

To: Timothy Sargent
Pour:

Date:

Object: **PROPOSED SPONSOR FOR THE DEDICATION TO SERVICE CEREMONY**
Objet: **FOR THE CANADIAN COAST GUARD SHIP CAPTAIN MOLLY KOOL**

From / Gary Ivany, Assistant Commissioner, Atlantic Region
De:

Via: Jeffery Hutchinson, Commissioner

MAR 11 2019

Additional approvals:

Autre(s) approbation(s): Julie Gascon, Director General, Operations
Mario Pelletier, Deputy Commissioner, Operations

☒ X

Material for the Minister
Documents pour le Ministre

☒ X

Your Signature
Votre signature

☐ Information

Remarks:
Remarques:

Distribution:

Don Llewellyn, Senior Regional Director, Fleet, Atlantic Region
Ann-Margret White, Regional Director, IBMS, Atlantic Region

Drafting Officer/
Rédacteur:

M. McGrath (709-725-8859) / M. Patey / AM. White / G. Ivany/ wt



Fisheries and Oceans
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Deputy Minister

Sous-ministre

UNCLASSIFIED

GCCMS# 2019-012-00141

EKME #4026894

MEMORANDUM FOR THE MINISTER

**PROPOSED SPONSOR FOR THE DEDICATION TO SERVICE CEREMONY FOR
THE CANADIAN COAST GUARD SHIP *CAPTAIN MOLLY KOOL***

(FOR DECISION)

SUMMARY OF ADVICE TO MINISTER

- The Canadian Coast Guard Atlantic Region is planning the Dedication to Service Ceremony of the new Medium Icebreaker Canadian Coast Guard Ship (CCGS) *Captain Molly Kool*, in conjunction with a celebration of the International Maritime Organization's theme for 2019; the year of "Empowering Women in the Maritime Community".
- The planned date for this event is **Thursday, May 30, 2019**. The ceremony will take place at the **Coast Guard Atlantic Regional Headquarters in St. John's, Newfoundland and Labrador**, and your office has confirmed your availability for this date.
- The proposed sponsor for this vessel is her Honour, the Honourable Judy Foote, first female Lieutenant Governor of Newfoundland and Labrador.

BACKGROUND

The CCGS *Captain Molly Kool* was the first of three Tor Viking Class medium icebreakers delivered in August to receive its new name at a Naming Ceremony at Chantier Davie in Levis, Quebec on December 14, 2018. This is a historic moment for the Canadian Coast Guard, as it is the first time in 25 years that icebreakers have been added to the Canadian Coast Guard fleet.

The CCGS *Captain Molly Kool's* home port will be St. John's, NL, and it will carry out icebreaking duties primarily in Atlantic Canada. It will also play a vital role in providing other essential services to Canadians such as search and rescue, environmental response, maritime security and humanitarian missions. As per Canadian Coast Guard Fleet Order 106.00, the Assistant Commissioner of the Canadian Coast Guard Atlantic Region is to recommend a sponsor for the vessel and seek the approval of the Commissioner and the Minister.

STRATEGIC CONSIDERATIONS

Preparations are underway for the Dedication to Service Ceremony to be held at the **Coast Guard Atlantic Regional Headquarters in St. John's, NL, on May 30, 2019**. The Minister's Office has confirmed the availability of the Honourable Jonathan Wilkinson for this date.

The proposed sponsor for this vessel is her Honour, the Honourable Judy Foote, first female Lieutenant Governor of Newfoundland and Labrador. [REDACTED]

[REDACTED] Her Honour, the Honourable Judy May Foote is a former Canadian politician and current Lieutenant Governor of Newfoundland and Labrador, the 14th since the province joined Canadian Confederation in 1949. Her Honour is the first woman to be appointed as the vice regal representative of the province, and was sworn in on May 3, 2018.

Contact has been made with the office of Her Honour, the Honourable Judy May Foote, Lieutenant Governor of Newfoundland and Labrador, to seek her preliminary approval, and interest to be named as the sponsor of the vessel. The Office of Her Honour indicated a high level of interest and excitement for her Honour to participate in the ceremony.

The CCGS *Captain Molly Kool* has been named after Myrtle (Molly) Kool, the first female licensed ship's Captain in North America. The 2019 theme for the International Maritime Organization's World Maritime Day is "Empowering Women in the Maritime Community". This is a welcome opportunity to highlight and celebrate the important contribution of women in the marine sector, and particularly the role Captain Molly Kool played, in influencing women to join the marine industry.

It would be fitting for the first woman to hold the title of Lieutenant Governor of Newfoundland and Labrador to attend the CCGS *Captain Molly Kool* vessel Dedication to Service Ceremony in the role of Sponsor to the vessel. If chosen, Her Honour will be present for the ceremony in St. John's, NL on May 30, 2019.

The event will be commensurate with the Governor General Investiture and Exemplary Service Award presentations held September 2018 in St. John's, NL. The estimated cost for the Dedication to Service Ceremony for the CCGS *Captain Molly Kool* will be approximatively \$21,000. Hospitality will be limited to light snacks and refreshments. Coast Guard will support travel costs as per the NJC Directive for Ms. Martha Miller, Molly Kool's sister, and [REDACTED]. [REDACTED] Costs will be captured in an event proposal, with the goal to keep costs restricted.

ADVICE AND RECOMMENDATIONS TO MINISTER


It is proposed that the Minister sends formal invitations to the ceremony. A proposed list of VIPs that the Minister may wish to invite is attached in **TAB 1**; a draft invitation to the Dedication Ceremony is attached in **TAB 2**; the biography of Her Honour, the Honourable Judy Foote is in **TAB 3**; **TAB 4** contains a list of all invitees to be invited by the Assistant Commissioner of

Atlantic Region.

The region recommends that Her Honour, the Honourable Judy May Foote be approved as the sponsor for the CCGS *Captain Molly Kool*.

Arrangements will be made to have Her Honour present for the Dedication to Service Ceremony of the CCGS *Captain Molly Kool* in the Atlantic Region. The Coast Guard Atlantic Region will continue with preparations for the Dedication to Service Ceremony and will provide updates to the Commissioner. A Scenario Note detailing the event, activities and list of speakers is being prepared.

Timothy Sargent
Deputy Minister


Jeffery Hutchinson
Commissioner

- ☐ I concur with the recommendations
- ☐ I do not concur with the recommendations

Jonathan Wilkinson
Minister

Minister's Comments:

Attachment: (4)

- 1) Proposed List of VIPs
- 2) Draft Invitation to the CCGS *Captain Molly Kool* Dedication Ceremony
- 3) Biography of Her Honour, The Honourable Judy May Foote, P.C., O.N.L
- 4) Proposed List of Invitees to the Canadian Coast Guard Ship *Captain Molly Kool* Dedication Ceremony

Proposed Invitation List of VIPs for the Honourable Jonathan Wilkinson	
Dedication to Service Ceremony for the <i>CCGS Captain Molly Kool</i>	
Canadian Coast Guard Atlantic Regional Headquarters (280 Southside Road, St. John's, NL)	
Thursday, May 30, 2019 – Time TBD (planning for afternoon)	
(Awaiting Minister's approval)	
Name	Title
1 Her Excellency The Right Honourable Julie Payette (TBC)	Governor General of Canada
2 Her Hounor, The Honourable Judy Foote	Lieutenant Governor of Newfoundland and Labrador / Sponsor of the <i>CCGS Captain Molly Kool</i>
3 Kitack Lim	International Maritime Organization Secretary-General
4 The Honourable Maryam Monsef	Minister of Status of Women and Gender Equality
5 Dwight Ball	Premier of Newfoundland and Labrador
6 The Honourable Seamus O'Regan	Minister of Indigenous Services and Member of Parliament for St. John's South-Mount Pearl
7 Nick Whalen	Member of Parliament, St. John's East
8 Ken McDonald	Member of Parliament, Avalon
9 Danny Breen	Mayor, City of St. John's



The Honourable Jonathan Wilkinson

Minister of Fisheries, Oceans and the Canadian Coast Guard

Cordially invites you to the

*Dedication to Service Ceremony
of the Canadian Coast Guard Ship
Captain Molly Kool
to the Canadian Coast Guard Fleet*

*This ceremony is also an opportune occasion to celebrate the
International Maritime Organization's
theme for 2019 as the year of
"Empowering Women in the Maritime Community"*

*Thursday, May 30, 2019
at 1:00 pm NDT
at the Canadian Coast Guard
Atlantic Regional Headquarters
280 Southside Road
St. John's, Newfoundland and Labrador*

Reception to follow

*RSVP by March 26th, 2019
Events and Outreach*

Email: Constantine.zigoumis@dfo-mpo.gc.ca



Fisheries and Oceans
Canada

Canadian
Coast Guard

Pêches et Océans
Canada

Garde côtière
canadienne

Canada



L'honorable Jonathan Wilkinson

Ministre des Pêches, des Océans et de la Garde côtière canadienne

vous invitent à la

*cérémonie de mise en service
du navire de la Garde côtière canadienne
Captain Molly Kool
au sein de la flotte de la Garde côtière canadienne*

*La cérémonie se veut également une occasion de célébrer
le thème de 2019 de l'Organisation maritime internationale, qui est
l'autonomisation des femmes dans la communauté maritime*

*Jeudi 30 mai 2019
à 13 h (HAT)
au bureau régional de l'Atlantique
de la Garde côtière canadienne
280, chemin Southside
St. John's (Terre-Neuve-et-Labrador)*

Une réception suivra la cérémonie.

*Prière de répondre d'ici le 26 mars 2019
Événements et mobilisation*

Courriel : Constantine.zigoumis@dfo-mpo.gc.ca



Fisheries and Oceans
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Canadian
Coast Guard

Pêches et Océans
Canada

Garde côtière
canadienne

Canada



The Honourable Judy Foote

Born in Grand Bank, Newfoundland and Labrador, Judy Foote, P.C., is a former journalist and communications director, and has served in the provincial House of Assembly, as well as in the Parliament of Canada. Ms. Foote holds a Bachelor of Arts and a Bachelor of Education from Memorial University, and an Honours Diploma in Radio and Television Broadcast Arts from Lambton College.

Prior to her involvement in politics, Ms. Foote worked in television journalism with the CBC's public affairs program "Here & Now", as the Director of University Relations with Memorial University of Newfoundland, and as the Director of Communications in the Premier's Office in Newfoundland and Labrador.

At the provincial level, Ms. Foote was the Member of the House Assembly of Newfoundland and Labrador for the District of Grand Bank for 11 years. She held the positions of Minister of Development and Rural Renewal; Minister of Industry, Trade and Technology; Minister of Education; and Minister of Industry, Trade and Rural Development.

Ms. Foote was first elected at the federal level as the Member of Parliament for Random-Burin-St. George's in 2008, and was re-elected in 2011. She served as a Deputy House Leader and as a Whip until she was elected as Member of Parliament for the new riding of Bonaville-Burin-Trinity in October 2015. On November 4, 2015, she was named to Cabinet and sworn-in as the Minister of Public Services and Procurement, a position she held until April 2017, when she took a leave of absence to be with her family.

In August 2017, she announced she was stepping down as a Member of Cabinet and as a Member of Parliament. She cited the need to be near her family for her decision.

In addition to mentoring cancer patients, Ms. Foote has volunteered her time over the years with several organizations, including the Heritage Foundation of Newfoundland and Labrador and the organization now known as the Vera Perlin Society. She has also served in several capacities with the United Nations Children's Fund.

Ms. Foote and her husband Howard have three children and four grandchildren.

List of Proposed Invitees

Dedication to Service Ceremony for the CCGS Captain Molly Kool

Canadian Coast Guard Atlantic Regional Headquarters (280 Southside Road, St. John's, NL)

Thursday, May 30, 2019 - Time 11am NDT

Name	Title	DFO/CCG Officials	Identified Lead to Formally Send Respective Invites			
			CCG ATL on behalf of AC	CCG HQ	DFO HQ	Other
1 The Honourable Jonathan Wilkinson		Minister of Fisheries and Oceans and the Canadian Coast Guard		CO		RSVP
2 TBD		Ministers Office - Fisheries and Oceans and the Canadian Coast Guard		CO		
3 TBD		Ministers Office - Fisheries and Oceans and the Canadian Coast Guard		CO		
4 TBD		Ministers Office - Fisheries and Oceans and the Canadian Coast Guard		CO		
5 Jeffery Hutchinson		Commissioner	AC Office			
6 Joey MacKenzie		Executive Advisor to the Commissioner	AC Office			
7 Michelle Martin		Senior Advisor	AC Office			
8 Mario Pelletier		Deputy Commissioner, Operations	AC Office			
9 Julie Gascon		Director General, Operations	AC Office			
10 Andy Smith		Deputy Commissioner, Strategy and Shipbuilding	AC Office			
11 Gary Ivany		Assistant Commissioner, Atlantic Region	AC Office			
12 Jacqueline Perry		A/Regional Director General, DFO NL Region	AC Office			
13 Lily Abbass		Associate RDG, DFO NL Region	AC Office			
Dignitaries, Industry Members, and Other Government Departments						
14 Her Excellency The Right Honourable Julie Payette (TBC)		Governor General of Canada		CO		
15 Assunta Di Lorenzo		Secretary to the Governor General		CO		
16 Ismat Barkhouse		Senior Program Advisor		CO		
17 Major Mark Noel		Senior Aide-de-Camp to Her Excellency		CO		
18 Sergeant Johanie Maheu		Official Photographer		CO		
19 Constable Todd Kikkert (TBC)		RCMP Personal Security Officer		CO		
20 Corporal Patrick Wassill (TBC)		RCMP Advance Officer		CO		
21 The Honourable Judy Foote		Lieutenant Governor of Newfoundland and Labrador / Sponsor of the CCGS Captain Molly Kool	AC Office			
22 Pam Osborne		Events Manager, Lieutenant Governor's Office	AC Office			
23 Regina Whiteway		Lieutenant Governor's Office	AC Office			
24 Kitack Lim		International Maritime Organization Secretary-General - info@imo.org		CO		
25 TBD		International Maritime Organization		CO		
26 The Honourable Maryam Monsef		Minister of Status of Women and Gender Equality		CO		
27 TBD		Ministers Office - Status of Women and Gender Equality		CO		
28 TBD		Ministers Office - Status of Women and Gender Equality		CO		
29 Dwight Ball		Premier of Newfoundland and Labrador		CO		
30 Randy Edmunds		Parliamentary Assistant to the Premier		CO		
31 The Honourable Seamus O'Regan		Minister of Indigenous Services and Member of Parliament for St. John's South-Mount Pearl		CO		
32 TBD		Ministers Office - Indigenous Services		CO		
33 TBD		Ministers Office - Indigenous Services		CO		
34 Elder TBD		Opening Prayer	AC Office			
35 Nick Whalen		Member of Parliament, St. John's East		CO		
36 Ken McDonald		Member of Parliament, Avalon		CO		
37 Gudie Hutchings		Member of Parliament, Long Range Mountains		CO		
38 Yvonne Jones		Member of Parliament, Labrador		CO		
39 Churence Rogers		Member of Parliament, Bonavista-Burin-Trinity		CO		
40 Scott Simms		Member of Parliament, Coast of Bays-Central-Notre Dame		CO		
41 Danny Breen		Mayor, City of St. John's		CO		
42 Alan Brown		Commanding Officer, HMCS Cabot	AC Office			
43 Glen Blackwood		Vice President of Memorial University for the Fisheries & Marine Institute	AC Office			

EKME 4027003

44	Aidan Penton	President, CCG Auxiliary - Newfoundland and Labrador	AC Office			
45	Kelly Doody	Business Manager, CCG Auxiliary NL Region	AC Office			
46	James Chidley	CCG Auxiliary - Newfoundland and Labrador	AC Office			
47	Ross Petten	CCG Auxiliary - Newfoundland and Labrador	AC Office			
48	John Butler	President, CCG Alumni Association, NL Chapter	AC Office			
49		CCG Alumni Association, NL Chapter	AC Office			
50		CCG Alumni Association, NL Chapter	AC Office			
51		CCG Alumni Association, NL Chapter	AC Office			
52		CCG Alumni Association, NL Chapter	AC Office			Declined
53		CCG Alumni Association, NL Chapter	AC Office			
54		CCG Alumni Association, NL Chapter	AC Office			
55		CCG Alumni Association, NL Chapter	AC Office			
National Marine Advisory Board						
56	Michael Broad	President, Shipping Federation of Canada	DG Ops			
57	Guest					
58	Frederick Constantine	Vice-President and General Council, Woodward Group of Companies, Co-Chair Regional MAB	DG Ops			
59	Guest					
60	Donovan Case	Senior Operations Rep. – Irving Oil Refining and General Manager ALERT Inc., Co-Chair, MSAB	DG Ops			
61	Guest					
62	Daniel Dagenais	Vice-President, Operations, Port of Montreal	DG Ops			
63	Guest					
64	Jean-Francois Belzile	Harbour Master and Director, Marine Operations, Port of Montreal	DG Ops			
65	Guest					
66	Nicole Trépanier	Présidente-directrice générale, Société en développement économique du Saint-Laurent (SODES)	DG Ops			
67	Guest					
68	Jean Aubry-Morin	Vice-President, External Relations, The St. Lawrence Seaway Corporation	DG Ops			
69	Guest					
70	Martin Fournier	Executive Director, St. Lawrence Ship Operators	DG Ops			
71	Guest					
72	Christopher King	Director of Operations, Petro Nav	DG Ops			
73	Guest					
74	Tom Anderson	Director Marine Operations, Algoma Central Corporation	DG Ops			
75	Guest					
76	Darren Johnston	Executive Director, Fleet Operations and Training, BC Ferries	DG Ops			
77	Guest					
78	Phillip Nelson	President, Council of Marine Carriers	DG Ops			
79	Guest					
80	Bruce Burrows	President, Chamber of Marine Commerce	DG Ops			
81	Guest					
82	Robert Turner	Vice-President, Operations, Chamber of Marine Commerce	DG Ops			
83	Guest					
84	Richard Danells	President, Halifax Shipping Association	DG Ops			
85	Guest					
86	Robert Lewis-Manning	President, Chamber of Shipping of British Columbia	DG Ops			
87	Guest					
88	Wendy Zatylny	Executive Director, Association of Canadian Port Authorities	DG Ops			
89	Guest					
90	Debbie Murray	Director, Policy and Regulatory Affairs, Association of Canadian Port Authorities	DG Ops			
91	Guest					
92	Paul DeVries	General Manager, BC Coast Pilots Association	DG Ops			
93	Guest					
94	Kirk Jones	President, Canadian Ship Owners Association	DG Ops			
95	Guest					
96	Suzanne Paquin	President and CEO NEAS	AC Office			

148	TBD	C&A Region Nominees - Female CCG Employees	DG OPS			
149	TBD	C&A Region Nominees - Female CCG Employees	DG OPS			
150	TBD	Western Region Nominees - Female CCG Employees	DG OPS			
151	TBD	NHQ Nominees - Female CCG Employees	DG OPS			
152	TBD	NHQ Nominees - Female CCG Employees	DG OPS			
153	TBD	NHQ Nominees - Female CCG Employees	DG OPS			
154	TBD	Canadian Coast Guard College Nominees - Female CCG Employees and Cadets	DG OPS			
155	TBD	Canadian Coast Guard College Nominees - Female CCG Employees and Cadets	DG OPS			
156	TBD	Musician/Soloist/Choir	AC Office			
Captain Molly Kool Family Members						
157	Martha Miller	Family of Captain Molly Kool	AC Office			
158		Family of Captain Molly Kool	AC Office			
159		Family of Captain Molly Kool	AC Office			
160		Family of Captain Molly Kool	AC Office			
161		Family of Captain Molly Kool	AC Office			
162		Family of Captain Molly Kool	AC Office			
Crew of CCGS Captain Molly Kool						
163	Matthew Wheaton	Commanding Officer - Shift A	AC Office			
164	Grant Gillard	Chief Officer - Shift A	AC Office			
165	Eloi Huet	First Officer - Shift A	AC Office			
166	Owen Morris	Second Officer - Shift A	AC Office			
167	Edward Bridgeman	Boatswain - Shift A	AC Office			
168	Steven Abbott	Bosun's Mate - Shift A	AC Office			
169	John Whelan	Leading Deckhand - Shift A	AC Office			
170	Alex Lake	Leading Deckhand - Shift A	AC Office			
171	Chad LeRiche	Leading Deckhand - Shift A	AC Office			
172	Bill Sarfy	Chief Engineer - Shift A	AC Office			
173	Shane Battiste	Senior Engineer - Shift A	AC Office			
174	Aaron Thompson	First Engineer - Shift A	AC Office			
175	Michael Regular	Electrical Officer - Shift A	AC Office			
176	Blain Morris	Engine Room Technician - Shift A	AC Office			
177	Daniel Chaytor	Engine Room Technician - Shift A	AC Office			
178	Jeff Cluett	Logistics Officer - Shift A	AC Office			
179	Robert Piercy	Chief Cook - Shift A	AC Office			
180	Jacob Reid	Second Cook/Steward - Shift A	AC Office			
181	Denise MacDonald	Steward - Shift A	AC Office			
182	Catherine Lacombe	Commanding Officer - Shift B	AC Office			
183	Edward Cooper	Chief Officer - Shift B	AC Office			
184	James Hayes	First Officer - Shift B	AC Office			
185	William Young	Second Officer - Shift B	AC Office			
186	Eugene Jones	Boatswain - Shift B	AC Office			
187	Llewellyn Oram	Bosun's Mate - Shift B	AC Office			
188	Andre Brown	Leading Deckhand - Shift B	AC Office			
189	Ken Bowles	Leading Deckhand - Shift B	AC Office			
190	Noel Legge	Leading Deckhand - Shift B	AC Office			
191	Derek Keough	Chief Engineer - Shift B	AC Office			
192	TBC	Senior Engineer - Shift B	AC Office			
193	Andrew McLean	First Engineer - Shift B	AC Office			
194	Corey Chisholm	Electrical Officer - Shift B	AC Office			
195	Trevor Jacobs	Engine Room Technician - Shift B	AC Office			
196	Terrance Hedderson	Engine Room Technician - Shift B	AC Office			
197	Sylvie Arbour	Logistics Officer - Shift B	AC Office			
198	Leonard Piercy	Chief Cook - Shift B	AC Office			
199	Curtis Poirier	Second Cook/Steward - Shift B	AC Office			

200	Liam Chafe	Steward - Shift B	Media	AC Office				
201	TBD						Comms NL	
202	TBD						Comms NL	
203	TBD						Comms NL	
204	TBD						Comms NL	
205	TBD						Comms NL	
206	TBD						Comms NL	
Extended Regional Management Board Members, and DFO/CCG Employees								
207	Wanda Tremblett	Executive Assistant, AC's Office		AC Office				
208	Rod March	Manager, Safety and Security		AC Office				Attending
209	Jean-François Joly	Regional Director, Navigational Programs		AC Office				
210	Renee Pope	Superintendent, Aids to Navigation, Navigational Programs		AC Office				Attending
211	Brad Durnford	Superintendent, Icebreaking, Navigational Programs		AC Office				
212	Jane Kelsey	Regional Director, Integrated Technical Services		AC Office				
213	Don Hartley	A/Superintendent, ME, Integrated Technical Services		AC Office				
214	Dan Pike	Superintendent, MCI, Integrated Technical Services		AC Office				
215	Stephen Wheeler	Superintendent, TM, Integrated Technical Services		AC Office				
216	Don Llewellyn	Senior Regional Director, Fleet		AC Office				
217	Paul Veber	Superintendent, Regional Operations Centre, Fleet		AC Office				
218	Joan Evans	Marine Superintendent, Fleet		AC Office				Attending
219	Cyndi Byatt	Superintendent, Ops Bus, Fleet		AC Office				
220	Anne Miller	Regional Director, Incident Management		AC Office				
221	David Yard	Superintendent, Environmental Response, Incident Management		AC Office				
222	DJ Perron	Regional Director, OPP		AC Office				
223	Ann-Margret White	Regional Director, IBMS		AC Office				Attending
224	TBD	Commanding Officer, Fleet		AC Office				
225	TBD	Commanding Officer, Fleet		AC Office				
226	Meghan Carew	Fleet Delivery Planning Officer		AC Office				
227	Darryl Taylor	Small Vessels Officer		AC Office		DG OPS		
228	Tara Lockhart	Manager, CCG Events and Outreach				DG OPS		
229	Andrew Szeto	Official Photographer/Videographer, CCG				DG OPS		
230	Captain Anthony Potts	Senior Project Director, Polar Icebreaker, Strategy and Shipbuilding				DG OPS		
231	Christopher Dort	Deputy Project Director, CCGS Captain Molly Kool				DG OPS		
232	TBC	Icebreaker Project Team				DG OPS		
233	Brian LeBlanc	Special Advisor to the Deputy Commissioner of Operations		AC Office				
234	Robert Lambert	A/Regional Director, Fisheries Management		AC Office				
235	Lloyd Slaney	Director, Conservation & Protection		AC Office				
236	Craig Hogan	Regional Director, RPSS		AC Office				
237	Jan Woodford	Regional Director Communications, DFO NL Region		AC Office				Attending
238	Sara Dunderdale	Communications Advisor, DFO NL Region		AC Office				
239	Sam Whiffen	Communications Advisor, DFO NL Region		AC Office				
240	Heather Evans	Communications Advisor, DFO NL Region		AC Office				
241	Janet Kelly	Communications, DFO NL Region		AC Office				
242	TBD	Communications, DFO NL Region		AC Office				
243	TBD	Communications, DFO NL Region		AC Office				
Other								
All Ships Crews in St. John's on MAY 30								
ALL CCG Southside Base and local area employees on May 30 (Both uniformed and Non-uniformed) ** perhaps an additional 75-100 employees								



Fisheries and Oceans
Canada

Pêches et Océans
Canada

Deputy Minister

Sous-ministre

SECRET
2019-020-00060

MEMORANDUM FOR THE MINISTER

2019-20 MAIN ESTIMATES (FOR INFORMATION)

SUMMARY OF ADVICE TO MINISTER

The purpose of this note is to provide an update on the status of the 2019-20 Main Estimates.

Following Budget 2019, Treasury Board Secretariat (TBS) has provided Fisheries and Oceans with revised and final 2019-20 Main Estimates page proofs.

The Department's 2019-20 Main Estimates total \$2,994.0 million (including statutory authorities and Budget 2019 items). The 2019-20 Main Estimates have increased by \$548.4 million compared to the 2018-19 Main Estimates (\$2,445.6 million).

As part of the Main Estimates process, the Department is required to ensure you are briefed on the contents of Main Estimates.

Main Estimates will be tabled on April 11th, 2019. It is anticipated that the Standing Committee on Fisheries and Oceans will review Main Estimates, but no invitation has been received. Briefing materials are being proactively prepared.

BACKGROUND

Interim Estimates were tabled on January 28, 2019 and Royal Assent was granted on March 26th, 2019. The Interim Estimates provide the Department with 3/12^{ths} of the 2019-20 reference levels, which will provide sufficient supply until Main Estimates are approved.

These Main Estimates will provide the residual 9/12^{ths} of supply based on approved reference levels, as well as new items announced in Budget 2019.

This is the second year of Estimates Reform, where Budget items are included in the Main Estimates. Although, this year, the Budget Implementation votes are included in the Department's vote hierarchy, rather than one single consolidated vote within the Treasury Board Secretariat.

.../2

Budget 2019 announced specific funding for the Department, and the funding related to the Budget items is now included the Department's Main Estimates under Vote 15 (Canada's Marine Safety Response) and Vote 20 (Fisheries and Oceans Canada – Advancing Reconciliation). These funds will be frozen within Departmental Authorities and released once Royal Assent of the Main Estimates is obtained and the TB submission for each item is approved.

STRATEGIC CONSIDERATIONS

The Department is presenting \$2,994.0 million through the 2019-20 Main Estimates (including statutory authorities and Budget 2019 items). When compared to the 2018-19 Main Estimates (\$2,445.6 million), these revised 2019-20 Main Estimates have increased by \$548.4 million.

Details by Vote are as follows:

	2018-19	2019-20	2019-20	2019-20	2019-20
	Actual	Estimate	Estimate	Estimate	Estimate
Operating Vote 1	1,518.6	1,564.3	1,727.1	208.5	427.9
Capital Vote 5	586.7	1,469.9	801.8	215.1	200.4
Grants and contributions Vote 10	204.4	268.4	293.0	88.6	68.0
Canada's Marine Safety Response Vote 15	0.0	0.0	11.3	11.3	
Fisheries and Oceans Canada - Advancing Reconciliation Vote 20	0.0	0.0	5.1	5.1	
Statutory	135.9	139.3	155.6	19.8	0.0
Total					

Note: Totals may not add due to rounding

The \$548.4 million net increase is mainly due to the following:

Key examples of increases

- New funding to procure icebreakers for the Canadian Coast Guard;
- New funding for renewing Canada's network of small craft harbours (Budget 2018);
- New funding for the Canadian Coast Guard Offshore Oceanographic Science Vessel project;
- Planned funding from our Comprehensive Review;
- New funding to implement an amended Fisheries Act; and
- New funding to protect Canada's nature, parks and wild spaces (Budget 2018).

Offset by key examples of decreases:

- Planned funding profile change for the Offshore Fisheries Science Vessels; and
- Planned funding profile changes for the Oceans Protection Plan.

Revised final page proofs [Tab 1] have been provided to the Department.

2 INTERDEPARTMENTAL CONSULTATIONS

All departments transferring/receiving funds to/from Fisheries and Oceans and the lead departments for horizontal initiatives have been consulted.

ADVICE AND RECOMMENDATIONS TO DEPUTY MINISTER

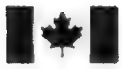
Main Estimates will be tabled on April 11th, 2019.

You may be called to appear at the Standing Committee on Fisheries and Oceans to discuss the contents of these Main Estimates, including Budget 2019 measures. Briefing materials are being proactively prepared.

Timothy Sargent
Deputy Minister

Attachment(s): (1)

- 1) 2019-20 Main Estimates Final Page Proofs



SECRET

GCCMS #: 2019-020-00060

To: Timothy Sargent
Pour:

Date:

Object: **MEMORANDUM TO THE MINISTER – 2019-20 MAIN ESTIMATES**

From / De: Tom Roberts, Director General, BPFM

Via: Jen O'Donoughue, Chief Financial Officer

Additional approvals:
Autre(s) approbation(s):

☐

Your Signature
Votre signature

☒

Information

☐

For Comments
Observation

☒

Material for the Minister
Documents pour le Ministre

Remarks:
Remarques:

Drafting Officer/ Rédacteur:

Mike Whittaker (613) 203-1853 / Jean Ménard / SL

Department of Fisheries and Oceans

Raison d'être

Fisheries and Oceans Canada (DFO) supports environmentally, economically and socially sustainable fisheries and contributes to a prosperous economy by supporting exports and advancing safe maritime trade. The Department supports the innovation needed for a knowledge-based economy through research in sectors such as aquaculture and biotechnology.

The Department contributes to a clean and healthy environment and sustainable aquatic ecosystems for Canadians through habitat protection, oceans management and ecosystems research.

The Canadian Coast Guard (CCG) is responsible for services and programs that contribute to the safety, security, and accessibility of Canada's waterways. The CCG also provides a civilian fleet and a broadly distributed shore-based infrastructure.

The Minister of Fisheries, Oceans and the Canadian Coast Guard is responsible for this organization.

Additional information can be found in the Organization's Departmental Plan.

Organizational Estimates

	2017-18 Expenditures	2018-19		2019-20 Main Estimates
		Main Estimates	Estimates To Date	
		(dollars)		
Budgetary Voted				
1 Operating expenditures	1,575,248,652	1,518,591,959	1,564,260,090	1,727,118,371
5 Capital expenditures	783,924,389	586,710,928	1,469,949,224	801,787,391
10 Grants and contributions	128,862,428	204,444,700	268,390,874	293,046,191
15 Canada's Marine Safety Response	.....	.....	.....	11,336,025
20 Fisheries and Oceans Canada - Advancing Reconciliation	.....	.....	.....	5,069,400
Total Voted	2,488,035,469	2,309,747,587	3,302,600,188	2,838,357,378
Total Statutory	132,428,899	135,876,913	139,324,607	155,639,436
Total Budgetary	2,620,464,368	2,445,624,500	3,441,924,795	2,993,996,814

Measures Announced in Budget 2019

[Vote 15] Canada's Marine Safety Response: to improve marine environmental response planning.

[Vote 20] Fisheries and Oceans Canada - Advancing Reconciliation: to support the Department of Fisheries and Oceans' capacity to work with Indigenous groups and advance reconciliation.

Note on Planned Spending by Purpose

Detailed allocations of new Budget funding to core responsibilities are not yet available. Budget Implementation is shown in these Main Estimates for information; it is not a core responsibility. To support the Departmental Plan, updated information to reflect new spending measures will be made available soon.

Pages 24 to / à 27
are public-denied pursuant to section
est public-refusé en vertu de l'article

68(a)

of the Access to Information Act
de la Loi sur l'accès à l'information

2019–20 ESTIMATES

Statutory Forecasts

	2017–18 Expenditures	2018–19 Estimates To Date (dollars)	2019–20 Main Estimates
Budgetary			
Department of Fisheries and Oceans			
Contributions to employee benefit plans	128,337,289	139,238,607	155,551,736
Minister of Fisheries, Oceans and the Canadian Coast Guard – Salary and motor car allowance (<i>Salaries Act</i> and <i>Parliament of Canada Act</i>)	84,600	86,000	87,700
Other Statutory items listed in the Public Accounts of Canada	4,007,010	.....	.....
Total Budgetary	132,428,899	139,324,607	155,639,436

2019-20 ESTIMATES

Budgetary Expenditures by Standard Object

† total expenditures by Standard Object, which includes the types of goods or services to be acquired, or the transfer payments to be made and the revenues to be credited to the vote.

available at: <http://www.tpsgc-pwgsc.gc.ca/recgen/pceaf-gwcoa/1920/7-eng.html>

by Standard Object

	Personnel	Transportation and communications	Information	Professional and special services	Rentals	Purchased repair and maintenance	Utilities, materials and supplies	Acquisition of land, buildings and works	Acquisition of machinery and equipment	Transfer payments	Public debt charges	Other subsidies and payments	Less transfers
	1	2	3	4	5	6	7	8	9	10	11	12	13
ns	1,172,317,452	64,439,756	2,295,583	355,050,204	18,832,633	202,758,324	103,876,797	197,990,729	575,606,671	293,046,191	.....	47,793,474	
	1,172,317,452	64,439,756	2,295,583	355,050,204	18,832,633	202,758,324	103,876,797	197,990,729	575,606,671	293,046,191	.....	47,793,474	

2019–20 ESTIMATES

Expenditures by Purpose

	2019–20 Main Estimates			
	2018–19 Main Estimates	Operating	Capital	Transfer Payments
				Revenues and other reduction
				(dollars)
ies and Oceans				
Response	884,251,849	589,533,668	488,551,747	10,146,240
	664,630,910	524,058,757	133,617,267	225,132,967
	312,150,541	282,496,330	93,904,549	78,000
	170,713,160	200,156,673	2,526,865	57,188,984
	413,878,040	326,523,379	83,186,963	500,000
	.....	16,405,425	.....	.....
1 (for information)	2,445,624,500	1,939,174,232	801,787,391	293,046,191
				(40,011,00

No information has been removed or severed from this page



Fisheries and Oceans Canada
Correspondence Routing Slip

Fiche d'acheminement de correspondance
Pêches et Océans Canada

SECRET
GCCMS #: 2019-009-00086

To: Timothy Sargent
Pour:

Date:

Object: **MINISTER'S APPEARANCE ON VESSEL LENGTH POLICIES**
Objet:

From / Mark Waddell, DG, Fisheries and Licence Policy
De:

Via: Sylvie Lapointe, ADM, Fisheries and Harbour Management

Additional approvals:
Autre(s) approbation(s):

☐

Material for the Minister
Documents pour le Ministre

☒

Your Signature
Votre signature

☐

Information

Remarks: This briefing note was developed in consultation with the following
Remarques: regions/sectors: Strategic Policy
Maritimes

Distribution: *Please indicate name of people to receive a copy and if prior or following
the DM approval.*

Drafting Officer/
Rédacteur:

Marc Quintaneiro (613 790-7353) / T. Kerluke / csp



Fisheries and Oceans
Canada

Pêches et Océans
Canada

Deputy Minister

Sous-ministre

SECRET

2019-009-00086

MEMORANDUM FOR THE MINISTER

**MINISTER'S APPEARANCE ON VESSEL LENGTH POLICIES
(FOR SIGNATURE)**

SUMMARY OF ADVICE TO MINISTER

The purpose of this memo is to seek your approval of the attached letter to Ken McDonald, Chair of the House Standing Committee on Fisheries and Oceans (SCOFO). You have been asked to appear in front of the Committee on February 25th to respond to the Department's Government Response to the Committee's recommendations on vessel length policies.

The supplemental letter to Mr. McDonald outlines the Department's intention to undertake ongoing engagement with stakeholders on licensing policies, including vessel length policies, in the Atlantic region. This information may be of interest to Mr. McDonald and the Committee members as a follow up to their review of vessel length policies.

Starting in February 2019, DFO's Newfoundland and Labrador Region will commence with a series of open-topic sessions held across several coastal communities to consult directly with harvesters and industry stakeholders on fisheries management issues, including vessel length policies. Other DFO Atlantic regional offices intend to take note of any comments pertaining to vessel length policies during regularly scheduled consultations to assess the extent and scope of the issues as they arise.

It is recommended that you approve this letter and that the letter be sent under your signature at your earliest convenience.

BACKGROUND

On June 19, 2018, the SCOFO released its 16th report, entitled "Atlantic Canada's Marine Commercial Vessel Length and Licensing Policies – Working Towards Equitable Policies for Fishers in all of Atlantic Canada". The Report contained eight recommendations centred on three key themes: interdepartmental collaboration between Fisheries and Oceans Canada (DFO) and Transport Canada (TC), the use of best practices when consulting with stakeholders, and requests for consultations and policy review (Annex A).

DFO prepared a Government Response that was presented to the House of Commons on October 17, 2018 (Annex B). The Response supported the intent of each of the eight recommendations

and highlighted DFO's regular engagement with harvesters and fleets as an opportunity to address some of the Committee's concerns. The Government Response emphasized that DFO has undertaken several consultation processes across Atlantic Canada, and that vessel length policies have not been raised as an issue of concern. Based on the experience of DFO officials, the Department speculates that public concerns on vessel length and licensing restrictions are being raised by a vocal minority.

The Government Response focused on DFO's ongoing efforts to accommodate regional needs and fleet-specific requirements in its policies. It also stressed that existing regional differences in vessel length and replacement policies are the result of consultations and corresponding fleet requests - and would therefore be difficult to alter or standardize across regions.

Finally, the Government Response explicitly stated that "the Department of Fisheries and Oceans does not intend to initiate a separate, new consultation exercise specific to vessel length restrictions at this time." The Response indicated that the Department will continue to regularly conduct direct consultations with licence holders on issues related to the commercial fishery and will continue to take explicit note of opinions raised regarding vessel length and licensing policies. Where stakeholders have expressed concerns regarding existing policies, consideration will be given to reviewing these policies.

The Minister has been called to appear in front of the Committee on February 25, 2019, to discuss the Government Response.

STRATEGIC CONSIDERATIONS

There is no significant concern among the majority of licence holders that would warrant a new consultation process on this single topic in all regions. A vocal minority of harvesters in Newfoundland and Labrador have indicated support for changing the existing vessel length and licensing policies in that region. Those few individuals are among the same group who appeared in front of SCOFO as witnesses.

The Department is committed to following through with the deliverables outlined in the Government Response. [REDACTED]

[REDACTED]. As previously stated, comments provided to DFO officials indicate that the majority of stakeholders wish to keep vessel length policies unchanged. Broad engagement on this issue, at this time, could result in a vocal negative response from licence holders as vessel length rules have impacts on level of effort, safety, and viability of fishing enterprises.

Newfoundland and Labrador Region is preparing for its second open-topic consultation tour across the province's coastal communities. The Department will engage directly with harvesters in coastal communities on fisheries management issues generally, and vessel length will be explicitly included as a topic for discussion. Feedback will be gathered and considered by the Department. These consultations are set to commence in February 2019.

In other DFO Atlantic regions, the Department will consider views on vessel length policies as they are expressed during ongoing engagement with stakeholders. Where appropriate, the Department will consider a review of policies.

ADVICE AND RECOMMENDATIONS TO MINISTER

It is recommended that you send the attached letter to M.P. Ken McDonald (Avalon, NL) to communicate information about upcoming engagement activities related to vessel length policies.

Timothy Sargent
Deputy Minister

Kevin Stringer Associate Deputy Minister

☐ I concur with the recommendations

☐ I do not concur with the recommendations

Jonathan Wilkinson
Minister

Minister's Comments:

Attachment(s): (3)

- A. Recommendations made by the Standing Committee on Fisheries and Oceans' 16th report: *Atlantic Canada's Marine Commercial Vessel Length and Licensing Policies -- Working Towards Equitable Policies for Fishers in all of Atlantic Canada*
- B. Government Response to the 16th Report of the Standing Committee on Fisheries and Oceans, entitled: *Atlantic Canada's Marine Commercial Vessel Length and Licensing Policies: Working Towards Equitable Policies for Fishers in all of Atlantic Canada*
- C. Letter to Mr. Ken McDonald, M.P. Chair of Standing Committee on Fisheries and Oceans

LIST OF RECOMMENDATIONS

As a result of their deliberations, committees may make recommendations which they include in their reports for the consideration of the House of Commons or the Government. Recommendations related to this study are listed below.

Recommendation 1

That Fisheries and Oceans Canada consider streamlining and standardizing commercial vessel policies across the Maritimes and Newfoundland and Labrador Regions (i.e., vessel leasing and vessel licence transfer policies). 12

Recommendation 2

That Fisheries and Oceans Canada undertake a full and comprehensive review of the vessel length policy in Newfoundland and Labrador including licence holdings, equipment maximums, and vessel extensions..... 14

Recommendation 3

That by the end of the 2018 calendar year or as soon as possible thereafter, the Minister of Fisheries and Oceans and the Minister of Transport provide the Committee a written summary of input received and steps identified by the Ministers and their departmental representatives to harmonize and rationalize the process used by federal entities to license commercial vessels and increase the safety of those operating and working on those vessels..... 16

Recommendation 4

That the Minister of Fisheries and Oceans or the Minister of Transport, or both Ministers, initiate the regulatory or legislative changes required to implement the steps identified to harmonize and rationalize the process used by federal entities to license commercial vessels and increase the safety of those operating and working on those vessels. 16

Recommendation 5

That any review or change of the policy be subject to full consultation with licence holders and commercial fishing enterprises in Atlantic Canada..... 20

Recommendation 6

That Fisheries and Oceans Canada conduct continuous/ongoing broad based consultations and enter into dialogue with licence holders/enterprises, particularly as it relates to policy changes that would affect them, whether in-person consultations, mailed ballots/surveys or the use of online resources. 20

Recommendation 7

That Fisheries and Oceans Canada commit to more direct consultations, in relation to the vessel length policy and the licensing process. These consultations should be as inclusive as possible and include inshore fishers, groups of fishers and their bargaining agents. Efforts should be made to schedule the consultations during times when the maximum number of stakeholders can participate, backstopped by an initiative to proactively reach out to those who haven't participated in scheduled consultation events. 21

Recommendation 8

That Fisheries and Oceans Canada and Transport Canada, where appropriate, immediately move to implement a process to engage and consult with inshore fishers, groups of fishers, and their bargaining agents on identifying all the federal policies that regulate and control them, but serve no fishery management purposes beyond frustrating and damaging the relationship between fishers and Fisheries and Oceans Canada. Within this process:

- 1. There should be a standard set on the minimum amount of time between notice being given to fishers, and the date of the consultations to ensure that the relevant stakeholders have time to make arrangements to attend consultations on issues which directly affect them and to begin to rebuild relationships between Fisheries and Oceans Canada and fishers through good faith consultation.**
- 2. This notice should be given in writing, either electronically or through physical mail, for the purpose of accountability, as well as advertised in a local free, and widely circulated publication. 21**

Minister of
Fisheries and Oceans



Ministre des
Pêches et des Océans

Ottawa, Canada K1A 0E6

Mr. Ken McDonald, M.P.
Chair
Standing Committee on Fisheries and Oceans
House of Commons
Ottawa ON K1A 0A6

Dear Mr. McDonald:

On behalf of the Government of Canada, we would like to thank the House of Commons Standing Committee on Fisheries and Oceans (the Committee) for its report, *Atlantic Canada's Marine Commercial Vessel Length and Licensing Policies – Working Towards Equitable Policies for Fishers in All Of Atlantic Canada*. We are pleased to receive the Committee's recommendations and would like to thank the Committee for continuing to study and highlight the important issues facing Canadian fish harvesters and fishing industry participants. This report provides valuable insight on how to more effectively meet the needs of Canadians in the inshore commercial fishing industry. The Committee's calls for increased direct consultations relating to vessel length and licences will be carried into all future consultations in order to ensure that Fisheries and Oceans Canada and Transport Canada engage in direct, comprehensive consultations with Canadians on all issues related to fisheries management and navigation safety. Both Fisheries and Oceans Canada and Transport Canada see these recommendations and the Government Response to the recommendations as directly contributing to increased vessel safety among harvesters operating in the commercial inshore fishing industry.

The Government of Canada supports the intent of the Report and its recommendations are well aligned with initiatives currently being advanced or considered by both Fisheries and Oceans Canada and Transport Canada. The initiatives currently being advanced or considered are pursuant to the *Memorandum of Understanding Regarding Safety at Sea of Commercial Fish Harvesters*, the *Commercial Fisheries Licensing Policy for Eastern Canada*, and the *Cabinet Directive on Regulation*. These documents guide Fisheries and Oceans Canada's and Transport Canada's development and management of commercial fishery and vessel safety practices.

Canada

Both departments understand the cultural significance and economic importance of the commercial inshore fishing industry to communities in Eastern Canada and Quebec. Accordingly, we continually strive to ensure that fisheries management decisions take into account a wide range of stakeholder perspectives, including those of harvesters, fleets, industry representatives, and Indigenous communities. These considerations ensure Canada's unique fisheries resources are managed in a manner that promotes and facilitates marine safety, community economic development, and resource stewardship.

We have noted that the Committee's recommendations are based around three main themes: Interdepartmental collaboration between Fisheries and Oceans Canada and Transport Canada (recommendations 3 and 4); the use of best practices when consulting with stakeholders (recommendations 5, 6, and 7); and requests for consultations and policy review (recommendations 1, 2 and 8). We have therefore responded to each recommendation thematically.



Jonathan Wilkinson, P.C., M.P.
Minister, Fisheries, Oceans and the Canadian Coast Guard

Marc Garneau, P.C., M.P.
Minister of Transport

Encls.

SECRET

CONFIDENCE OF THE QUEEN'S PRIVY COUNCIL

**GOVERNMENT RESPONSE TO THE 16th REPORT OF THE STANDING COMMITTEE ON
FISHERIES AND OCEANS, ENTITLED: ATLANTIC CANADA'S MARINE COMMERCIAL VESSEL
LENGTH AND LICENSING POLICIES: WORKING TOWARDS EQUITABLE POLICIES FOR
FISHERS IN ALL OF ATLANTIC CANADA**

**Theme 1: Interdepartmental Collaboration between Fisheries and Oceans and Transport
Canada (addressing recommendations 3 and 4)**

- The Government of Canada recognizes the ongoing importance of ensuring that fisheries management practices do not have unintended negative consequences for the safety of those operating and working on commercial fishing vessels. While continuing to meet their individual responsibilities and commitments, Fisheries and Oceans Canada and Transport Canada acknowledge that and will pursue further opportunities for collaboration in areas including, but not limited to, commercial vessel registration and on-board vessel safety.
- In this regard, the collaborative relationship between Fisheries and Oceans Canada and Transport Canada is managed, in part, by the *Memorandum of Understanding Regarding Safety at Sea of Commercial Fish Harvesters*. The Memorandum was originally signed in 2006 and updated in 2015 and commits the two departments to coordinate the exchange of information with the objective of improving safety and establishing principles that promote a safety culture among commercial fish harvesters. Safety culture and vessel safety has also been established as a standing item for all meetings of the Canadian Marine Advisory Council, of which Fisheries and Oceans Canada actively participates and Transport Canada chairs. In addition, both Departments are presently drafting Terms of Reference to guide the creation of a senior management oversight committee. This oversight committee will serve as the national body to further strengthen the collaboration between the two departments with regard to promoting safety at sea of commercial fish harvesters. The Terms of Reference will identify new and existing opportunities for both departments to coordinate information and discuss current and future developments concerning vessel safety.
- In addition to the Terms of Reference, Fisheries and Oceans Canada and Transport Canada are each drafting departmental action plans that will outline specific actions intended to meet the Memorandum's objectives. The action plans will include items intended to: facilitate collaboration between Fisheries and Oceans Canada and Transport Canada; improve engagement with non-federal entities such as provincial and regional governments, safety councils, and industry; assess regulations and policies as they relate to vessel safety; support the collection and sharing of best practices; enhance data-sharing, and explore new approaches to harmonize and improve commercial licensing and safety practices.

SECRET

CONFIDENCE OF THE QUEEN'S PRIVY COUNCIL

- Fisheries and Oceans Canada and Transport Canada will provide the Standing Committee on Fisheries and Oceans with copies of the oversight committee's finalized Terms of Reference and departmental action plans by December 2018, or shortly thereafter.

Theme 2: Use of Best Practices when Consulting with Stakeholders
(addressing recommendations 5, 6, and 7)

- The Government of Canada fully supports these recommendations, and they are well aligned with existing and ongoing Fisheries and Oceans Canada practices of engaging directly with harvesters. Fisheries and Oceans Canada will employ the consultation tools and practices outlined in the Report's recommendations during its planning and delivery of consultation and engagement sessions. These tools and practices include, but are not limited to: engaging in full consultations with all affected stakeholders, conducting consultations on an ongoing basis, establishing in-person dialogues with enterprises and licence holders, proactively reaching out to stakeholders, and scheduling consultations at times that ensure maximum harvester participation.
- Fisheries and Oceans Canada works to ensure that any proposed policy changes with the potential to impact harvesters are consulted on extensively, as required. Fisheries and Oceans Canada strives to maintain a balance between direct, in-depth consultations and efficient and other cost-effective consultation methods. Fisheries and Oceans Canada regularly engages directly with inshore harvesters, as well as with fleet and industry representatives. Regional Fisheries and Oceans Canada staff have developed working relationships directly with licence holders and industry representatives, thereby allowing Fisheries and Oceans Canada to keep abreast of the most recent and pressing needs facing a particular fleet, fishery, or area.
- The Government of Canada agrees that direct consultations with harvesters are important, not only in relation to vessel length restrictions or vessel registration rules, but for all elements of fisheries management. Fisheries and Oceans Canada is committed to ensuring that there are ongoing opportunities for direct public engagement and consultation with harvesters and will continue to build its ability to do so. The following examples highlight Fisheries and Oceans Canada-led consultations and public engagement opportunities that employed a variety of best practices, including those identified by recommendations 5, 6, and 7:
 - Recent consultations in the Quebec region allowed Fisheries and Oceans Canada officials to engage directly with harvesters to discuss proposed marine protected areas. Fisheries and Oceans Canada staff and harvesters engaged in face-to-face discussion and collaborative mapping exercises in order to identify critical fishing areas and potential sites for future marine protected areas.

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- Fisheries and Oceans Canada's Maritimes Region undertook a licencing policy review in 2017. Open invitations were sent to licence holders to attend open engagement sessions to discuss licencing policy. Over 550 individuals participated; vessel replacement policies were not identified as a significant concern.
- Fisheries and Oceans Canada's Newfoundland and Labrador Region hosted a series of province-wide public outreach meetings to provide inshore harvesters with a forum to discuss broad ranging matters of concern in current inshore fisheries, including fisheries management measures and licencing policies. These meetings, to which all inshore harvesters and industry stakeholders were welcomed, provided strategic forums during which the departmental objective of Fisheries and Oceans Canada was to both listen to harvesters' concerns and to seek opportunities to explore feasible solutions. A total of 570 people from the fishing industry participated in meetings across 21 communities from the coast of Labrador and all around the island of Newfoundland between November 06, 2017 and February 13, 2018. This relationship-building exercise was positively received by stakeholders and a similar outreach approach is being planned for 2019.
- As the Committee has recommended, Fisheries and Oceans Canada will continue to consult directly with harvesters on licencing policy issues that affect their activities.

Theme 3: Requests for Consultations and Policy Review
(addressing recommendations 1, 2, and 8)

- The Government of Canada supports robust commercial licencing policies that are reflective of regional needs and fleet-specific accommodations. The recommendation to consult on and review matters relating to vessel length and licence reissuance policies is well aligned with initiatives previously completed by, and currently underway at, Fisheries and Oceans Canada. Fisheries and Oceans Canada regularly engages with harvesters and fleets on matters relating to policy standardization and streamlining where appropriate, and when requested by harvesters, fleets, and/or industry representatives. Recent examples of such engagement includes:
 - Fisheries and Oceans Canada's consultations on the 2012 changes to the *Fisheries Act*. Consultations took place across Canada from 2016 to 2018 and involved groups and individuals such as harvesters, Indigenous groups, industry associations, and non-governmental organizations. Participants were engaged both online and in-person and provided input on a wide range of *Fisheries Act* issues, including provisions which acknowledge the ability of the Minister of Fisheries and Oceans

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and the Canadian Coast Guard to consider a number of factors that may be taken into account when making fisheries management decisions.

- Fisheries and Oceans Canada initiated consultations in the summer of 2018 with harvesters and industry stakeholders in Atlantic Canada and Quebec to enshrine elements of the inshore fisheries policy suite into regulation. Strong harvester, fleet, and union support has been expressed for the strengthening of the inshore policy suite through force of law, which has prompted Fisheries and Oceans Canada to organize community and online consultation opportunities to discuss which elements to enshrine in the *Atlantic Fisheries Regulations*.
- Fisheries and Oceans Canada recognizes that consultation processes represent a cost to stakeholders, both in terms of time and effort. In an effort to be as effective as possible, to avoid consultation fatigue among stakeholders and to minimize the expenditure of valuable resources on non-priority areas, the Department of Fisheries and Oceans does not intend to initiate a separate, new consultation exercise specific to vessel length restrictions at this time. However, the Department will continue to regularly conduct direct consultations with licence holders on all areas related to the inshore commercial fishery and will continue to take explicit note of opinions raised regarding vessel length and licencing policies. The aforementioned opportunities for public engagement on a wide range of inshore policies, should provide ongoing opportunities for input on vessel length.
- Fisheries and Oceans Canada's vessel length restrictions are set out in the 1996 *Commercial Fisheries Licensing Policy for Eastern Canada*. This policy outlines region-specific provisions concerning maximum vessel length, measurement standards, and replacement rules. These regional differences were initially established in order to accommodate regional needs and fleet-specific requirements and continue to be relevant because many inshore harvesters still hold and regularly fish licences for competitive fisheries.
- While vessel length restrictions and replacement rules differ from one region to another, in part due to regional exemptions for certain fleets, the Government would like to clarify that the eligibility criteria upon which exemption requests are considered is standardized throughout all regions. In 2003, a pan-Atlantic consultation across the four Atlantic regions yielded an agreement between Fisheries and Oceans Canada and industry representatives supporting the implementation of ten principles upon which to consider requests for modification to vessel lengths for fleets. Standardized principles such as conservation, vessel safety, consistency with regional licencing policy, and enterprise viability could be used by fleets as a basis for requesting exemptions. The Government believes that these principles have allowed Fisheries and Oceans Canada to effectively balance national standards with regional needs.
- In addition, Transport Canada has extensive consultation practices working closely with the fishing industry. The Standing Committee on Fishing Vessel Safety, a subcommittee of the National Canadian Marine Advisory Council that is jointly chaired by Transport Canada and

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representatives from the East Coast fishing industry, has advised on vessel safety issues since its creation in 2000 and has served as the on-going mechanism for a strong Government/Industry partnership on navigation safety issues. Transport Canada undertakes extensive consultation with stakeholders, including fishing vessel owners, provincial safety groups and representative of fishing safety associations from coast to coast. Comments received from stakeholders are taken into consideration as part of any policy or regulatory proposal and include analysis of costs and benefits in accordance with Treasury Board of Canada Secretariat regulatory policy.

In closing, on behalf of the Government, we would like to thank the Standing Committee members once again for their diligence and commitment to preserving Canadian commercial fisheries for current and future generations. Fisheries and Oceans Canada and Transport Canada remain committed to ensuring safety at sea and modernizing the fishery through strengthened policy, regulations and legislation, supported by ongoing involvement with harvesters and vessel owners in Canada's inshore commercial fishing industry. Together, Fisheries and Oceans Canada and Transport Canada will continue to support a safety culture among commercial fish harvesters and ensure coastal communities benefit from marine resources.

Mr. Ken McDonald, M.P.
Chair
Standing Committee on Fisheries and Oceans
House of Commons
Ottawa ON K1A 0A6

Dear Mr. McDonald:

On behalf of the Government of Canada, I would like to again thank the Standing Committee on Fisheries and Oceans for its report, *Atlantic Canada's Marine Commercial Vessel Length and Licencing Policies – Working Towards Equitable Policies for Fishers in All of Atlantic Canada*. I was pleased to have tabled the government's response on 17 October, 2018 outlining the Government of Canada's support for the intent of the Report.

Since tabling the government's response, our department has continued to examine ways to better align our practice with recommendations made in the Committee's report. As you may be aware, the Department of Fisheries and Oceans regularly conducts direct consultations with licence holders on all areas related to the commercial inshore fishery. I understand the concern expressed by the Committee related to the management of vessel length and licencing policies. Moving forward I have instructed the Department of Fisheries and Oceans to review and assess concerns submitted to the Department regarding vessel length and licencing policies in the Atlantic region, either in writing or as part of the department's ongoing consultations with licence holders. Furthermore, DFO's Newfoundland and Labrador region will commence with a series of open-topic sessions held across a variety of coastal communities to consult directly with harvesters and industry stakeholders on vessel length policies. I have also asked DFO officials to take into consideration the testimony that was heard before committee.

Once again, on behalf of the Government, I would like to thank the Committee members for the recommendations and this comprehensive study. Fisheries and Oceans is committed to ensuring safety and modernizing the fishery.

Jonathan Wilkinson, P.C., M.P.
Minister, Fisheries, Oceans and the Canadian Coast Guard

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Minister of
Fisheries and Oceans



Ministre des
Pêches et des Océans

Ottawa, Canada K1A 0E6

Mr. Ken McDonald, M.P.
Chair
Standing Committee on Fisheries and Oceans
House of Commons
Ottawa ON K1A 0A6

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Jonathan Wilkinson, P.C., M.P.
Minister, Fisheries, Oceans and the Canadian Coast Guard

Canada

Minister of
Fisheries and Oceans



Ministre des
Pêches et des Océans

Ottawa, Canada K1A 0E8

M. Ken McDonald, député
Président
Comité permanent des pêches et des océans
Chambre des communes
Ottawa (ON) K1A 0A6

Cher M. McDonald :

Au nom du gouvernement du Canada, j'aimerais remercier de nouveau le Comité permanent des pêches et des océans pour son rapport intitulé *Les politiques du Canada atlantique sur la longueur des navires de commerce et la délivrance des permis - Vers des politiques équitables pour les pêcheurs de l'ensemble du Canada atlantique*. J'ai été heureux d'avoir déposé la réponse du gouvernement le 17 octobre 2018, dans laquelle il soulignait l'appui du gouvernement du Canada à l'intention du rapport.

Depuis le dépôt de la réponse du gouvernement, notre ministère a continué d'examiner des moyens de mieux harmoniser notre pratique avec les recommandations formulées dans le rapport du Comité. Comme vous le savez peut-être, le ministère des Pêches et des Océans mène régulièrement des consultations directes avec les titulaires de permis sur tous les aspects de la pêche commerciale côtière. Je comprends les préoccupations exprimées par le Comité au sujet de la gestion de la longueur des navires et des politiques de délivrance des permis. Pour aller de l'avant, j'ai demandé au ministère des Pêches et des Océans d'examiner et d'évaluer par écrit ou dans le cadre de ses consultations continues avec les titulaires de permis les préoccupations qui lui ont été soumises au sujet des politiques sur la longueur des navires et la délivrance des permis dans la région de l'Atlantique. De plus, la région de Terre-Neuve-et-Labrador du MPO commencera par une série de séances à thèmes ouverts tenues dans diverses collectivités côtières afin de consulter directement les pêcheurs et les intervenants de l'industrie sur les politiques relatives à la longueur des bateaux. J'ai également demandé aux fonctionnaires du MPO de tenir compte des témoignages entendus devant le comité.

Encore une fois, au nom du gouvernement, j'aimerais remercier les membres du Comité pour les recommandations et cette étude approfondie. Pêches et Océans s'est engagé à assurer la sécurité et à moderniser la pêche.

Jonathan Wilkinson, C.P., député
Ministre des Pêches, des Océans et de la Garde côtière canadienne

Canada